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                      UNITED STATES DISTRICT COURT
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                 FOR THE CENTRAL DISTRICT OF CALIFORNIA
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                                  ) CR No. 08-1433-RGK
    UNITED STATES OF AMERICA,
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              Plaintiff,
                                    GOVERNMENT'S SENTENCING POSITION
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                                  ) Hearing Date:
                                                     April 26, 2010
                  v.
                                    Hearing Time:
                                                     10:00 a.m.
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    MILTON RETANA,
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              Defendant.
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        Plaintiff United States of America, by and through its
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   counsel of record, Assistant United States Attorneys James A.
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   Bowman and Eric D. Vandevelde, hereby files its sentencing
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   position with respect to defendant Milton Retana. This
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sentencing position is supported by the attached memorandum of points and authorities, the Declaration of James A. Bowman an attached exhibits, statements from victims in the case (filed separately with the Court under seal), and such further evidence and argument as the Court may permit at the sentencing hearing, currently set for April 26, 2010 at 10:00 a.m. Dated: April 14, 2010 Respectfully submitted, ANDRÉ BIROTTE JR. United States Attorney CHRISTINE C. EWELL Assistant United States Attorney Chief, Criminal Division /S/ James A. Bowman JAMES A. BOWMAN ERIC D. VANDEVELDE Assistant United States Attorneys Attorneys for Plaintiff United States of America

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MEMORANDUM OF POINTS AND AUTHORITIES

I. <u>INTRODUCTION</u>

Defendant Milton Retana awaits sentencing after a jury convicted him at trial of six counts of mail fraud and one count of making a false statement to government agents who were investigating his investment fraud scheme.

Defendant perpetrated a massive Ponzi scheme through his company, Best Diamond Funding, that defrauded thousands of families across Los Angeles County. While he initially began with only a single office in Huntington Park, he later expanded his scheme to branch offices in Palmdale, North Hollywood, San Fernando and Cathedral City. Defendant was the undisputed leader of this conspiracy and participated in nearly every aspect of the fraud; he met with victims to convince them to invest with Best Diamond Funding, he spoke at investment seminars where he lied about how investors' money would be used, and he put out advertisements which touted rates of return he knew were impossible. All the while, defendant knew that Best Diamond was a lie - there were no profits, and defendant was simply using money from new investors to pay previous investors.

The profits defendant reaped from this scheme came at the expense of his victims. Defendant personally met with hundreds of victims and encouraged them to use money from their retirement savings to invest with Best Diamond. And at the investment seminars, defendant told the families in attendance that they would be foolish to use their money for retirement, insurance, or paying down their mortgage, rather than investing with Best Diamond.

Defendant actively tried to block government attempts to investigate his investment business. First, defendant thwarted an investigation by the California Department of Real Estate by secretly moving all of his investment files to offices at the back of his wife's bookstore. Then, after federal agents executed search warrants on his business, defendant met with agents and lied to them. And after the government's search effectively shut down Best Diamond Funding, defendant secretly continued to solicit new investments right up to the time of his arrest.

This sentencing position includes excerpts from a dozen victims, taken from statements that were submitted by more than 850 victims of defendant and Best Diamond Funding. (The government is separately filing, under seal, these victim statements.) Although the excerpts presented herein represent only a small fraction of the 2,300 investors, they nevertheless provide wrenching evidence about the impact that defendant's fraud has had on these victims. In many cases, the victims' lives were irrevocably damaged because they had the misfortune of meeting defendant or reading one of his advertisements. Many families have had to declare bankruptcy and have either lost their homes or are facing foreclosure. Several victims also reported that the financial strain has resulted in divorce or separation from their spouse.

To date, defendant has not shown remorse for what he did. Rather than accept responsibility, he proceeded to trial, where he took the position that he had met "kept his end of the bargain" with the investors.

* * * * *

The government agrees with the PSR's calculation of defendant's total offense level. The PSR calculates defendant's total offense level as 47 and his criminal history category as II, with a resulting advisory guideline range of life in prison.

The PSR states that it was not aware of any factors that would warrant a recommendation for a departure below the advisory guideline range of life in prison. While the government believes that a substantial sentence is warranted based on the harm that defendant caused to the victims, it nevertheless believes that a life sentence would be unduly harsh under the circumstances of this case. Defendant also agreed, at the government's request, to stipulate to forfeiture of the funds that had been seized by the government. For those reasons, the government requests that the Court grant a six-level downward departure under <u>United States v. Booker</u>, 543 U.S. 220 (2005), and find that defendant's criminal history category is overstated. If granted, defendant's total offense level would be reduced to level 41, with an advisory guideline range of 324 months to 405 months in prison.

Taking this reduction into account, the government believes that a sentence of 324 months in prison would be sufficient, but not greater than necessary, to reflect the seriousness of the offense and serve as a powerful deterrent to others in the community who continue to operate predatory investment fraud schemes like Best Diamond Funding.

II. GUIDELINES CALCULATION

The government concurs with the factual findings in the presentence report. The probation office concludes that defendant has a total offense level of 47, based on:

- A base offense level of 7;
- An increase of 22 levels for causing more than \$20 million in losses;
- An increase of 6 levels for harming more than 250 victims;
- An increase of 2 levels for using sophisticated means;
- An increase of 4 levels based on his leadership role in the offense;
- An increase of 4 levels for defrauding a large number of vulnerable victims; and
- An increase of 2 levels for obstructing justice by lying to federal agents about his fraud scheme.

PSR at ¶¶ 48-68. The probation office also concludes that defendant has a criminal history category of II based on his 2007 conviction for driving on a suspended license and because he was on probation for this offense while he committed the crimes in this case. PSR at $\P\P$ 75-81. Defendant's total offense level and criminal history result in a guideline range of life in prison.

A. Loss Amount and Number of Victims

The government believes that a 22-level increase for loss is appropriate because defendant caused more than \$20 million in actual losses to the victims. At trial, Best Diamond's bookkeeper, Alfredo Espino, testified that he maintained detailed spreadsheets reflecting all of the money that was received from investors and how much was paid to them by the company.

According to his records, approximately 2,300 victims paid approximately \$61 million to Best Diamond. Espino testified that

after the government searched Best Diamond, defendant asked him to determine how much was owed to the investors on their principal – i.e., the difference between what had been received from each investor and how much had been paid to each of them in monthly interest payments. Based on his analysis, Espino calculated that the victims who lost money ended up losing approximately \$33,974,779. See Declaration of James A. Bowman, at ¶ 2, Exh. 1 (Govt. Trial Exh. 154).

Espino's analysis is corroborated by the testimony of USAO Financial Analyst, Stephen Loveman. Although Loveman did not calculate the total loss to the victims, he determined that investors paid Best Diamond approximately \$60.01 million. He also calculated from Best Diamond's bank records that the company paid a total of \$39.51 million back to investors (a number that is higher than Espino's calculation because it includes other payments, such as referral bonuses and other payments, in addition to simply the monthly interest payments). Bowman Decl., at ¶ 3, Exh. 2 (Govt. Trial Exh. 171.) Thus, even without deducting the payments to investors who overall profited from the scheme, the losses still exceed \$20 million.

The loss amount should not be reduced by the \$12 million that the government seized from defendant's bank accounts and

The Ninth Circuit has affirmed loss calculations in Ponzi scheme cases based on the total amount raised, without subtracting "Ponzi payments" defendant made to his victims to keep the scheme going. United States v. Munoz, 233 F.3d 1117, 1125-26 (9th Cir. 2000); see also United States v. Showalter, 569 F.3d 1150, 1161 (9th Cir. 2009). Because defendant's offense level would remain capped at 43 regardless of whether the loss was \$60 million or \$20 million (or even significantly less), the government takes the more conservative approach to calculating loss for the purposes of determining defendant's sentence.

cash hidden in his offices. Specifically, Application Note 3(E) to U.S.S.G. § 2B1.1 provides that funds to be returned to victims should not be credited against loss unless they were returned before the fraud was detected. Here, the funds will be returned to the victims only because the government froze defendant's bank accounts and seized cash in his office after it discovered the fraud. Defendant should therefore not receive a credit against the loss calculation for these funds. See also United States v. Saunders, 129 F.3d 925, 931 (7th Cir. 1997) ("[W] hen the fraud is equivalent to simple theft, actual loss is measured at the time the fraud is detected"); United States v. Mummert, 34 F.3d 201, 204 (3d Cir. 1994) ("A defendant in a fraud case should not be able to reduce the amount of loss for sentencing purposes by offering to make restitution after being caught").

Additionally, because the number of victims (over 2,000) is well over 250, a 6-level increase in defendant's total offense level should also be applied. U.S.S.G. §2B.1.1(b)(2)(C).

B. Sophisticated means

The government believes that a two-level enhancement is appropriate based on defendant's use of sophisticated means to commit the offenses in this case. An enhancement for using sophisticated means is typically applied where the defendant used especially complex or especially intricate offense conduct pertaining to the execution or concealment of the offense. See Application Note 8(B) to U.S.S.G. § 2B1.1(b)(9). Offense conduct is sophisticated if it displays "a greater level of planning or concealment" than a typical fraud scheme. See United States v. Wayland, 549 F.3d 526, 527 (7th Cir. 2008) (quoting United States

<u>v. Robinson</u>, 538 F.3d 605, 607 (7th Cir. 2008). In considering the application of this section, the defendant's actions must be viewed in their totality -- even where individual actions might be characterized as unsophisticated, the enhancement is still appropriate where the total scheme or conduct was sophisticated in the way the steps were tied together. <u>Wayland</u>, 549 F.3d at 529.

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Defendant's fraud scheme involved a high degree of sophistication and went far beyond a typical fraud scheme. Instead, defendant's fraud involved several companies, including Best Diamond Funding, Best Diamond Lending, Best Diamond Realty, and Best Alliance Construction, and dozens of employees. For nearly two years, defendant was able to maintain the illusion that Best Diamond Funding was a successful real estate investment company, without actually making any real estate profits at all. To maintain this illusion, defendant created a fake construction company, Best Alliance Construction, and even registered that company with the State of California. Defendant also published his own magazine, Despertar Financiero, to further make it appear that Best Diamond was a successful investing company. And he held elaborate investment seminars each week, where he and his agents gave PowerPoint presentations (displayed on large plasma screen television mounted on the walls of the seminar room) explaining how the company was able to make such a large profit in a declining real estate market. As the fraud met with initial success, defendant expanded the scheme to reach victims in other communities, opening branch offices in North Hollywood, San Fernando, and Palmdale.

As a result of his elaborate fraud, defendant was able to convince thousands of people to invest their savings with him - reaping more than \$60 million in less than two years.

Nevertheless, he kept complete control over all of the money received - employees (including Espino and Henriquez) testified that all of the investor money went to defendant and that he alone had access to the company's bank accounts. Defendant transferred these funds between fourteen different accounts, moving money each month to make sure that there was enough in each account to pay the investors. Espino testified that given the huge number of investors, defendant was writing nearly 90 to 100 payment checks each day.

Under such circumstances - which go far beyond a simple fraud case - a two-level enhancement for sophisticated means is appropriate. See, e.g., Wayland, 549 at 529 (sophisticated means enhancement applied in government benefit fraud case where defendant created false documents and registered PO Box to further fraudulent claim that individual was caring for his ill mother); Robinson, 538 F.3d at 607 (sophisticated means enhancement applied in check counterfeiting case where the defendant printed checks with bona fide routing information and ensured that bank inquiries would be routed to his phone; scheme was more complex than run-of-the-mill counterfeit cases); United States v. Evano, 553 F.3d 109, 113 (1st Cir. 2009) (sophisticated means enhancement applied where defendant convicted of scheme to ingest glass at restaurants to defraud insurance companies; defendant's use of fake identifications and aliases made detection of fraud scheme more difficult).

C. <u>Vulnerable victims</u>

An enhancement of two levels is appropriate where "the defendant knew or should have known that a victim of the offense was a vulnerable victim," and four levels if the scheme involved a large number of such victims. U.S.S.G. § 3A1.1(b)(1), (2). The Ninth Circuit has upheld the application of this enhancement in cases where victims reinvested after having been victimized previously - that is, after they have demonstrated their susceptibility to the scheme. <u>United States v. Randall</u>, 162 F.3d 557, 560 (9th Cir. 1998) (citing <u>United States v. Jackson</u>, 95 F.3d 500, 506-08 (7th Cir. 1996)). It is not required that "the defendant ... 'target' an unusually vulnerable victim before [the enhancement] may be applied." Randall, 162 F.3d 557 n.2 (citing United States v. O'Brien, 50 F.3d 751, 755 & n.3 (9th Cir. 1995)). "All that is required is that the defendant knew or should have known that the victim was unusually vulnerable." Id. Several victims who testified at trial made multiple investments with Best Diamond Funding - typically after receiving

investments with Best Diamond Funding - typically after receiving their first monthly interest payment from the company. For example, Jose Orellana (the long haul truck driver) testified that he initially invested \$5,000 after attending one of the investment seminars. When he received his first monthly payment, invest the rest of his savings - another \$69,000. Francisco Hernandez, who worked in construction, initially invested \$5,000. After he received his first payment check, however, he invested another \$5,000 from his family's "emergency savings account."

And Espino's spreadsheet summarizing the investor contracts

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reflects that several hundred victims invested more than once with Best Diamond.

Additionally, the vast majority of the victims in this case were vulnerable to the scheme because they were not financially sophisticated and were easily duped by defendant's lies about his business. Several victims who testified at trial said that they had no financial experience whatsoever and had never invested before. And each victim who testified at trial said that they mistakenly believed that having their contract notarized meant that they could not lose their investment, explaining that in Mexico and Latin America, a notary is typically a lawyer or court official, and a notarized document is like a document from the court. Defendant exploited this belief, emphasizing in advertisements that investments were protected because they were "backed by documents notarized under the laws of California."

D. Aggravating role

Under § 3B1.1(a), a four-level upward adjustment is appropriate where, as here, a defendant is the leader or organizer of a criminal activity that involved five or more participants or was otherwise extensive. In determining whether a criminal activity is "otherwise extensive," Application Note 3 to § 3B1.1 provides that all of the persons involved during the entire offense should be considered. Thus, a fraud that involves the "unknowing services of many outsiders" can be considered extensive.

Defendant was the undisputed leader of the company and supervised dozens of employees. Defendant admitted during his unimmunized interview with the government that he made "90"

percent" of the decisions at the company. All of the money and investor contracts went to him directly, and contracts could not be finalized without his personal approval. Defendant controlled all of the bank accounts, approved all of the advertisements, and was the "closer" for major investors. And each employee who testified, including Gabriel Lopez and Rabbi Mendoza, said that defendant was the only one who knew what properties were actually being purchased with the victims' money. After the government shut down the company, defendant enlisted his previous investor representatives and continued to bring in investments from unsuspecting victims.

All of these facts demonstrate defendant's "exercise of decision making authority, the nature of [his] participation in the commission of the offense, the recruitment of accomplices, ... the degree of planning [and] organizing the offense, the nature and scope of the illegal activity, and the degree of control and authority [he] exercised over others." Application Note 4 to U.S.S.G. § 3B1.1. As a result, defendant was the "organizer and leader" of the Best Diamond Funding fraud scheme and a four-level enhancement should be applied for his leadership role in the offense.

The government also concurs with the PSR's factual finding regarding the number of individuals who participated in carrying out the fraud scheme in this case. The government notes that many of the individuals involved, including J.A., I.M., M.Q., and J.R., all continued to solicit investments for Best Diamond Lending, well after they knew that the government was investigating Best Diamond Funding for fraud. Additionally, even

if these individuals could not be considered criminally culpable, a four-level enhancement would nevertheless be appropriate because defendant's scheme was "otherwise extensive" under this guideline. See Application Note 3 to U.S.S.G. § 3B1.1.

E. Obstruction of justice

A two-level enhancement for obstruction of justice is appropriate where a "defendant willfully obstructed or impeded, or attempted to obstruct or impede, the administration of justice with respect to the investigation ... of the instant offense of conviction, and ... the obstructive conduct related to ... the defendant's offense of conviction and any relevant conduct ..."

U.S.S.G. § 3C1.1.

Defendant obstructed two separate investigations into his fraud scheme. First, when he learned that the California Department of Real Estate was coming to audit Best Diamond, defendant ordered Andres Ramirez to move all of the investor files and accounting records out of Best Diamond's offices to offices at the back of his wife's religious bookstore. The auditor from the DRE, Gina Chou, testified that when she conducted the audit, there were only a few loan files at the company and it looked like a relatively small mortgage business. As a result, defendant was able to continue operating his scheme for two more months before the federal government shut down the company, and brought in several million dollars from investors during that time period.

Separately, defendant directly obstructed the federal government's investigation into his Ponzi scheme. During his interview with federal agents at the United States Attorney's

Office, defendant insisted that no crime had been committed because he had enough assets to pay all of the investors what they were owed. He told the government that he had properties that were worth approximately \$10 million. When asked how much he had received from investors, defendant repeatedly insisted that he had received approximately \$10 million from investors (and thus, had enough money to pay them all back). In reality, defendant had received approximately \$60 million from the investors and did not have enough assets or money to repay the investors. As a result, the jury convicted defendant of making a false statement in violation of 18 U.S.C. § 1001.

F. <u>A Six-Level Downward Departure is Necessary to Avoid a Life Sentence</u>

While the government believes that defendant deserves a substantial sentence based on the harm that he caused the victims in this case, it nevertheless believes that a life sentence would be unduly harsh under the circumstances of this case.

Additionally, after the government arrested defendant, and seized approximately \$12 million from his office and bank accounts, defendant agreed to stipulate to the forfeiture of the seized funds, thereby avoiding additional litigation over the funds.

For those reasons, the government requests that the Court grant a six-level downward departure under <u>United States v.</u>

<u>Booker</u>, 543 U.S. 220 (2005). The government also believes that defendant's criminal history category of II, which was based on his previous conviction for driving on a suspended license and the fact that he was on probation for that offense at the time of the crime in this case, is somewhat overstated.

If this departure were granted, defendant's total offense level would be reduced to level 41, with a criminal history of I, and a resulting advisory guideline range of 324 months to 405 months in prison.

III. A SENTENCE OF 324 MONTHS (27 YEARS) IN PRISON IS APPROPRIATE UNDER THE 18 U.S.C. 3553(A) FACTORS

A. Nature and Circumstances of the Offense

1. <u>Defendant's Conduct</u>

"[He] is no different than a thief breaking into your house. Actually, [he is] worse because he robs you face to face." (Excerpt from statement of victim M.O.)

Defendant preyed on working class families in his own community. He used his common ties with these victims (as well as overtly religious appeals) to encourage them to invest money that they could not afford to lose. Defendant's message was very effective - hundreds of victims attended his seminars each week, and people used whatever savings they had available to them to invest with Best Diamond. Recordings from the investment seminars shows that many of the victims brought their young children to the seminars, and defendant was thus well aware that the losses he caused to each victim would impact an entire family.

Given the harm caused by his fraud, it would be a serious crime even if only one victim or family had been affected. But defendant operated his scheme on a massive scale, defrauding more than 2,000 victims - a scheme so large, it is nearly ten times the highest number contemplated under the Guidelines for a victim enhancement.

2. Impact on Victims

"I was in the hospital and could not pay my bills. My credit cards went all up in debt. I had never been depending on handouts but I was forced to apply for food stamps to feed my family." (Excerpt from statement of victim S.F.R.)

Defendant's fraud had a devastating impact on the families who invested with Best Diamond Funding. The victim investors were mostly working class families from East Los Angeles, and nearly all of them invested money that they could not afford to lose. Defendant encouraged them to invest as much as possible. In recorded seminars, he mocked people who questioned the safety of investing with Best Diamond Funding and advised people against putting their money in banks or retirement funds.

The government sent notices regarding defendant's sentencing to more than 2,000 victims and invited them to provide their information to the Court. To date, the government has received more than 850 responses. The government has reviewed these statements and provides excerpts from some of them below, describing in their own words what has happened to them since the fraud was uncovered. Although they represent only a small fraction of the thousands of victims who lost money, their stories provide a vivid picture of the consequences of defendants' crimes:

- Victim E.P lost \$52,000 out of the \$90,000 that he invested from the equity in his home. As a result of losing this money, he reports that his wife has left him and that he is in the process of losing his home.
- Victim O.Y. lost \$14,300 from her \$15,000 investment. She explained that defendant "used the Lord's name to get me to trust him." She said that "he held a Bible in one hand and with the other held me. He said a prayer before and after his lectures on how we should invest."

- Victim P.S. is 81 years old and invested \$30,000 from her life's savings. She explained that she invested because she wanted to leave money for her son and grandchildren when she passed away. She lost \$21,600 from her investment and writes that instead of leaving money for her family, "I am leaving them with a debt to remember me by."
- Victim A.R. lost all of her \$7,000 investment. She explains that losing this money was particularly difficult because she is "a single mom of two girls [and] my dream is to buy my home and have my girls go to college . . ." Because she lost money to defendant, she now "live[s] paycheck to paycheck and with credit cards."
- Victim B.M. lost all of his \$65,000 investment money that he obtained from mortgaging his home and from new credit cards. He can no longer afford payments for his home or for medical bills. As a result, he has had to forego medical treatment.
- Victim R.A. lost \$11,000. He writes that "I was counting on the monthly return to pay for my daughter's school tuition, when I lost it all, I still had to borrow additional money to make ends meet. I am still struggling now." He explains that "Mr. Retana preached about how we should follow God and learn to make the right decisions (by investing with him). I pray that God forgives him for altering and destroying so many people's lives and dreams."
- Victim D.A. is 76 years old and invested all of his retirement savings \$50,000. He lost \$43,000 of his investment. He writes "I thought I could with the investment [make] a payment in a house so I could take my mother from a convalescent place." He says that defendant "diminished my faith in church and fellow man."
- Victim K.H.L. reports that he invested \$200,000 from a line of credit. He lost \$186,000 from that investment. This crime caused him to lose his privacy because he now has to share his house with another family to be able to make the monthly mortgage payments.
- Victim S.F.R. lost \$15,000. She writes that after she lost her investment, she had to apply for food stamps to feed her family and was unable to pay medical bills. She says that "As a Christian, I forgive Mr. Retana. As a citizen, I hope the Court would do justice by applying the letter of the law and dictate the maximum sentence or penalty for Mr. Retana."

- Victim R.B. lost \$24,100. He writes "Since I was laid off, and this monthly income from BDF was all I was making, I almost lost my home, defaulted on credit card payments ... and I am still struggling to survive because I am behind in payments and in so much debt." Because of the fraud "I am on the verge of filing for bankruptcy."
- Victim L.B. lost \$22,000. She says that the fraud "destroyed my life, my husband and I separated and now I have not house [sic] to live!" She explains that after she lost her investment, "we got behind with house payments, line of credit, credit cards, and now our relationship ends due to all these problems."
- Victim M.N. writes that she lost \$20,000. She explains that after losing this money, "My husband passed away and we couldn't afford the services. Due to the loss of money we lost our house and now I am struggling to find a place to live.
- Victim M.C. lost \$18,600. She explains that she invested because "my husband was laid off from his work after working 19 years for [his] company." She says "it has been really hard for us in the financial situation. We also need the money for my [son's] college. I am in default on my mortgage since then
- Victim R.R.A. lost \$11,000, which was "the product of all the years I have worked in this country." He said that as a result, "to cope with the debt, I had to start collecting aluminum cans and sell them."

In summary, the victim statements make clear that defendant's crime caused:

- 1) Financial devastation;
- 2) Delayed retirement, as many victims have had to continue to work beyond their targeted retirement to make up for the losses they suffered;
- 3) Inability to pay for expenses, including care for elderly parents, mortgages, and college tuition for their children;
- 4) Forced bankruptcy;
- 5) Obligations to continue to pay interest to banks and credit card companies for money they borrowed to invest with Best Diamond;

- 6) Terrible emotional consequences, including loss of trust and increased strain on family relationships, including several divorces and separations; and
- 7) Lost time and money, including legal fees and costs, attempting to recover the money they lost to defendant.

The victims' statements also make clear that most of the victims are not wealthy or sophisticated investors. Like the victims who testified at trial, many of the victims of defendant's fraud worked in construction, as stone masons and roofers, as hospice nurses and teachers. Each of them worked very hard, for a long time, to earn the money that defendant stole from them.

B. <u>Defendant's History and Characteristics</u>

"He has no pity on others. We worked hard to save this money, and he just took it." (Excerpt from statement of victim U.D.)

Defendant did not commit the crimes in this case out of necessity. There was no evidence presented at trial, nor is there any provided in the PSR, that defendant's actions were the product of financial distress or other hardships in his life. Instead, the facts provided in the PSR reflect that defendant has the intellectual ability and educational background to have led a productive life without resorting to the fraud he carried out through Best Diamond Funding. The PSR states that defendant received a college degree in El Salvador before he came to the United States. PSR at ¶ 90. He obtained work within three months after coming to the United States. Id. at ¶ 92. He has been married twice and has a close relationship with his children and with his current wife. Id. at ¶¶ 93-94.

The government is thus unaware of any other unusual circumstances in defendant's history and characteristics that might warrant a lower sentence, other than the fact that this was his first fraud conviction -- a factor that has already been accounted for in his guideline calculation.

At the same time, defendant has not shown any remorse for his actions or the harm that he caused to the victims.

C. A Substantial Prison Sentence Is Necessary To Deter Defendant, Promote Respect for the Law, and Protect the Community

"[Defendant] is a predator who has fed his accounts with the trust and the money of hardworking people. Given the opportunity, he would do it again." (Excerpt from statement of victim S.F.R.)

The government's recommended sentence is also necessary to protect the community and to deter defendant from committing similar crimes in the future.

As described above, defendant has demonstrated that he has no respect for the law. Defendant told investors their investments were safe, because they were backed by "legal documents notarized under the laws of the State of California," when in reality defendant had blank, pre-signed notary forms ready to be filled in with simply the date. Defendant told investors that Best Diamond was a member of the Better Business Bureau, despite his having received a letter saying that its membership had been suspended. Defendant thwarted an audit by state regulators (the California Department of Real Estate) by relocating his recruiters and investors files to another location. When interviewed by government agents, defendant minimized the scope of his scheme by lying about the number of

victims and the amount of money raised. After that interview, defendant continued soliciting investments under a new company name.

At every turn, defendant has demonstrated his disdain for the law, taking affirmative steps to prolong the scheme, hinder any investigation, and ultimately avoid being held responsible for his actions. Furthermore, the fact that defendant operated the scheme over a period of several years, while on probation, demonstrates that he poses a high risk of recidivism and that there is a need to protect the community from him in the future.

A substantial sentence is also needed to promote respect for the law and deter others from engaging in similar fraud schemes. As the Court is no doubt aware, large investment fraud schemes (including Ponzi schemes) have become more and more prevalent in the past few years - particularly affinity fraud schemes, such as this one, that have targeted communities in East Los Angeles. Like defendant's scheme, many of these schemes are large and harm a large number of victims with a staggering cost to the community. The sentence imposed in this case should not only be sufficient to deter defendant, but should also be sufficient to deter others from engaging in similarly predatory schemes.

D. <u>Policy Statements and Need to Avoid Sentencing</u> Disparities

"I want the judge to send a message to all the companies that are still the same way as BDF was ..." (Excerpt from statement of victim A.C.)

The guideline range represents the Sentencing Commission's determination that a defendant who causes more than \$20 million in losses to more than 250 victims in the community, who is an

active leader in the conspiracy and who uses sophisticated means, who preys on vulnerable victims, and who lies to state regulators and federal investigators, can expect to serve life in prison. Following a guidelines sentence is normally a means to avoiding disparity between similarly-situated defendants.

Here, because defendant had a relatively minor criminal history before committing this crime, the government's recommendation is well below the sentence that would otherwise be called for under the guidelines. To depart further from this sentence would result in a sentence below those received by defendants who committed comparably large fraud schemes. For example, in a recent case from this District, United States v. Harkless, No. ED CR 07-18-VAP, the defendant Richard Harkless was sentenced in September 2009 to 100 years in prison for running a Ponzi scheme with far fewer victims (approximately 600) and a comparable loss amount (approximately \$39 million). In another case from this District, United States v. Nathanson, No. CR 05-301-CJC, defendant Colin Nathanson pled quilty and was sentenced in August 2009 to 27 years in prison. In yet another, <u>United</u> States v. Samoza, No. CR 06-479-AHM, defendant Curtis Samoza was sentenced in November 2009 to 25 years in prison after defrauding fewer than 100 victims.

Thus, the government believes that its recommended sentence of 324 months (27 years) in prison is not only supported by the Sentencing Commission's policy statements, but is also needed in order to avoid sentencing disparity among fraud defendants who have committed similarly large Ponzi schemes.

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IV. RESTITUTION AND FINE

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Given the large number of victims, as well as the complex nature of the fraud, restitution is not presently ascertainable.

In a related civil forfeiture matter (United States v. \$6,874,561.25 in Funds from Six Wells Fargo Bank Accounts, et al., CV 09-2398 RGK (Rzx)) this Court appointed Robb Evans as a Special Master for the purposes of collecting information from the government and third parties sufficient to establish for each individual victim the amount of money they paid to BDF as an investment, and the amount of money BDF paid back to the victim. The Special Master's determinations regarding these victims would assist the Court in determining the amount of restitution to be awarded to each victim in this criminal case. The government has delivered a substantial amount of documentation to the Special Master's team, including a full set of questionnaires received from the victims at the inception of the case, as well as BDF's own internal investor records and the government's trial exhibits in the matter relating to the financial analysis. Based on the volume of victims and records to be reviewed, the Special Master's representative informed the government's forfeiture attorney in early March 2010 that he estimated that the analysis will be complete by July 31, 2010.

The government therefore believes that the victims' losses are not presently ascertainable, and pursuant to 18 U.S.C. § 3664(d)(5), requests that the Court extend time for final determination of the victims' losses by 90 days, to July 26, 2010. If the Special Master's analysis is complete by that date, it will provide a blueprint for the restitution order in this

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case. Even if the analysis is not complete, however, the government anticipates that it may be able to use a draft version of the analysis from the Special Master to propose an appropriate restitution order to the Court.

٧. CONCLUSION

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For the foregoing reasons, the government respectfully requests that the Court impose a sentence of 324 months (27 years) in custody, five years of supervised release, no fine, and a special assessment of \$700, and set a further hearing for restitution on July 26, 2010.

Dated: April 13, 2010

Respectfully submitted,

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